By: Senator(s) Woodfield

To: Business and Financial Institutions; Judiciary

SENATE BILL NO. 2888

AN ACT TO REENACT SECTIONS 75-67-501 THROUGH 75-67-537, 1 MISSISSIPPI CODE OF 1972, WHICH PROVIDE FOR THE LICENSURE AND REGULATION OF CHECK CASHERS BY THE DEPARTMENT OF BANKING AND 2 3 4 CONSUMER FINANCE; TO AMEND REENACTED SECTION 75-67-501, 5 MISSISSIPPI CODE OF 1972, TO DELETE THE DEFINITION OF THE TERM "CONSIDERATION"; TO AMEND REENACTED SECTIONS 75-67-505 AND б 7 75-67-509, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE APPLICANT SHALL FILE THE APPLICATION AND BOND WITH THE COMMISSIONER OF 8 9 BANKING, INSTEAD OF THE LOCAL AUTHORITIES; TO AMEND REENACTED SECTION 75-67-511, MISSISSIPPI CODE OF 1972, TO REVISE THE NET 10 WORTH REQUIREMENTS FOR A CHECK CASHERS LICENSE; TO AMEND REENACTED SECTION 75-67-515, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE 11 12 COMMISSIONER TO CHARGE AN EXAMINATION FEE; TO AMEND REENACTED 13 SECTIONS 75-67-507, 75-67-517 and 75-67-519, MISSISSIPPI CODE OF 1972, TO REMOVE THE AUTHORIZATION FOR CASHING CHECKS FOR ANY 14 15 16 CONSIDERATION OTHER THAN A FEE; TO AMEND REENACTED SECTIONS 75-67-503, 75-67-513, 75-67-521, 75-67-523, 75-67-525, 75-67-527, 75-67-529, 75-67-531, 75-67-533, 75-67-535 AND 75-67-537, 17 18 MISSISSIPPI CODE OF 1972, TO CHANGE REFERENCES TO CODE SECTION NUMBERS TO REFERENCES TO "THIS ARTICLE"; TO AMEND SECTION 75-67-539, MISSISSIPPI CODE OF 1972, TO EXTEND THE DATE OF THE 19 20 21 22 REPEALER ON THE MISSISSIPPI CHECK CASHERS ACT; AND FOR RELATED 23 PURPOSES. 2.4

25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 26 SECTION 1. Section 75-67-501, Mississippi Code of 1972, is

27 reenacted and amended as follows:

28 75-67-501. <u>This article</u> shall be known and may be cited as

29 the "Mississippi Check Cashers Act."

30 SECTION 2. Section 75-67-503, Mississippi Code of 1972, is

31 reenacted and amended as follows:

32 75-67-503. The following words and phrases used in <u>this</u>
 33 <u>article</u> shall have the following meanings unless the context

34 clearly indicates otherwise:

35 (a) "Appropriate law enforcement agency" means the
36 sheriff of each county in which the licensee maintains an office,
37 or the police chief of the municipality in which the licensee

maintains an office, or law enforcement officers of the Department
of Public Safety. (b) "Attorney General" means the
Attorney General of the State of Mississippi.

(c) "Check" means any check, draft, money order,
personal money order, <u>pre-authorized customer draft</u>, or other
instrument for the transmission or payment of money as determined
by the Commissioner of Banking and Consumer Finance, but shall not
include travelers checks or foreign drawn payment instruments.

(d) A "check casher" means any individual, partnership,
association, joint stock association, trust or corporation,
excluding the United States Government and the government of this
state, who exchanges cash or other value for any check, draft,
money order, personal money order, or other instrument for the
transmission or payment of money, except travelers checks and
foreign drawn payment instruments, and who charges a fee therefor.

(e) "Commissioner" means the Mississippi Commissioner
of Banking and Consumer Finance, or his designee, as the
designated official for the purpose of enforcing <u>this article</u>.
* * *

57 (f) "Department" means the Department of Banking and
58 Consumer Finance.

59 (q) "Licensee" means any individual, partnership,
60 association or corporation duly licensed by the Department of
61 Banking and Consumer Finance to engage in the business of cashing
62 checks under <u>this article</u>.

63 (h) "Person" means an individual, partnership,
64 corporation, joint venture, trust, association or any legal entity
65 however organized.

66 <u>(i)</u> "Personal money order" means any instrument for the 67 transmission or payment of money in relation to which the 68 purchaser or remitter appoints or purports to appoint the seller 69 thereof as his agent for the receipt, transmission or handling of 70 money, whether such instrument is signed by the seller or by the

71 purchaser or remitter or some other person.

72 SECTION 3. Section 75-67-505, Mississippi Code of 1972, is 73 reenacted and amended as follows:

74 75-67-505. (1) A person may not engage in business as a 75 check casher or otherwise portray himself as a check casher unless the person has a valid license authorizing engagement in the 76 77 business. A separate license is required for each place of 78 business under this article and each business must be independent 79 of, and not a part of, any other business operation. A check 80 cashing business shall not be a part of, or located at the same business address with, a pawnshop, title pledge office and small 81 82 loan company. However, a licensed check casher may, as a part of 83 his business, sell money orders and operate a processing center 84 where utility bills are collected from the general public and governmental payments are distributed. The commissioner may issue 85 86 more than one (1) license to a person if that person complies with 87 this article for each license. A new license or application to transfer an existing license is required upon a change, directly 88 89 or beneficially, in the ownership of any licensed check casher 90 business and an application shall be made to the commissioner in 91 accordance with this article.

92 (2) When a licensee wishes to move a check casher business 93 to another location, the licensee shall give thirty (30) days' 94 prior written notice to the commissioner who shall amend the 95 license accordingly.

(3) Each license shall remain in full force and effect until 96 relinquished, suspended, revoked or expired. Every licensee, on 97 or before each September 1, shall complete and file with the 98 commissioner an annual renewal application for each license held 99 100 by him. If the annual renewal application is not filed for 101 twenty-nine (29) days after September 1, the license shall thereupon expire, but not before the thirtieth day of September of 102 103 any year for which the prior application has been filed.

104 (4) Notwithstanding other provisions of <u>this article</u>, the
105 commissioner may issue a temporary license authorizing the
106 operator of a check casher business on the receipt of an
107 application for a license involving principals and owners that are
108 substantially identical to those of an existing licensed check
109 casher. The temporary license is effective until the permanent
110 license is issued or denied.

(5) Notwithstanding other provisions of this article, 111 112 neither a new license nor an application to transfer an existing 113 license shall be required upon any change, directly or beneficially, in the ownership of any licensed check casher 114 115 business incorporated under the laws of this state or any other 116 state as long as the licensee continues to operate as a corporation doing a check casher business under the license. 117 However, the commissioner may require the licensee to provide such 118 119 information as he deems reasonable and appropriate concerning the 120 officers and directors of the corporation and persons owning in 121 excess of twenty-five percent (25%) of the outstanding shares of 122 the corporation.

SECTION 4. Section 75-67-507, Mississippi Code of 1972, is reenacted and amended as follows:

125 75-67-507. The provisions of <u>this article</u> shall not apply 126 to:

(a) Any bank, trust company, savings association,
savings and loan association, savings bank or credit union which
is chartered under the laws of this state or under federal law and
domiciled in this state.

(b) Any person who cashes checks at their face value and does not charge the consumer a fee or otherwise receive any consideration from the consumer.

(c) Any person principally engaged in the retail sale
of goods or services who, either as an incident to or
independently of a retail sale, may from time to time cash checks

137 for a fee * * *, not exceeding three percent (3%) of the face 138 amount of the check or Ten Dollars (\$10.00), whichever is greater. 139 SECTION 5. Section 75-67-509, Mississippi Code of 1972, is 140 reenacted and amended as follows:

141 75-67-509. To be eligible for a check casher license, an142 applicant shall:

143 (a) Operate lawfully and fairly within the purposes of144 <u>this article</u>.

(b) Not have been convicted of a felony in the last ten
(10) years or be active as a beneficial owner for someone who has
been convicted of a felony in the last ten (10) years.

148 (c) File with the <u>commissioner</u> a bond with good security in the penal sum of Ten Thousand Dollars (\$10,000.00), 149 150 payable to the <u>State of Mississippi</u> for the faithful performance 151 by the licensee of the duties and obligations pertaining to the 152 business so licensed and the prompt payment of any judgment which 153 may be recovered against the licensee on account of charges or other claims arising directly or collectively from any violation 154 155 of the provisions of this article. The bond shall not be valid 156 until it is approved by the commissioner. The applicant may file, 157 in lieu of the bond, cash, a certificate of deposit or government 158 bonds in the amount of Ten Thousand Dollars (\$10,000.00). Those 159 deposits shall be filed with the <u>commissioner</u> is subject to the 160 same terms and conditions as are provided for in the surety bond required in this paragraph. Any interest or earnings on those 161 162 deposits are payable to the depositor.

(d) File with the <u>commissioner</u> an application for a
license <u>and the initial license fee required in this</u>
<u>article</u>. * * * If applicant's application is approved, a check
casher license will be issued within thirty (30) days.
(e) Submit a set of fingerprints from any local law

168 enforcement agency. <u>In order to determine the applicant's</u> 169 <u>suitability for license, the commissioner shall forward the</u>

170 fingerprints to the Department of Public Safety; and if no

171 disqualifying record is identified at the state level, the

172 fingerprints shall be forwarded by the Department of Public Safety

173 to the FBI for a national criminal history record check.

(f) Complete and file with the <u>commissioner</u> an annual renewal application for a license <u>accompanied by the renewal fee</u> <u>required in this article</u>.

177 SECTION 6. Section 75-67-511, Mississippi Code of 1972, is 178 reenacted and amended as follows:

179 75-67-511. Each application for a license shall be in a form 180 prescribed by the commissioner, signed under oath, and shall 181 include the following:

(a) The legal name, residence and business address of
the applicant and, if the applicant is a partnership, association
or corporation, of every member, officer and director thereof.

185 However, the application need not state the full name and 186 address of each shareholder, if the applicant is owned directly or beneficially by a person which as an issuer has a class of 187 188 securities registered under Section 12 of the Securities and Exchange Act of 1934 or is an issuer of securities which is 189 190 required to file reports with the Securities and Exchange 191 Commission under Section 15(d) of the Securities and Exchange Act, 192 provided that the person files with the commissioner such 193 information, documents and reports as are required by the provisions of the Securities and Exchange Act to be filed by the 194 195 issuer with the Securities and Exchange Commission.

(b) The complete address of the location at which theapplicant proposes to engage in the business of cashing checks.

(c) Other data and information the department may
require with respect to the applicant, its directors, trustees,
officers, members or agents.

201 (d) Sworn financial statements of the applicant showing 202 a net worth of at least Twenty Thousand Dollars (\$20,000.00) <u>for</u>

203 the first license. The applicant shall possess and maintain a net

204 worth of at least Twenty Thousand Dollars (\$20,000.00) for the

205 first license and at least Five Thousand Dollars (\$5,000.00) for

206 <u>each additional license.</u>

207 SECTION 7. Section 75-67-513, Mississippi Code of 1972, is 208 reenacted and amended as follows:

209 75-67-513. (1) Upon filing of an application in a form prescribed by the commissioner, accompanied by the documents 210 211 required in this article, the department shall investigate to 212 ascertain whether the qualifications prescribed by Sections 75-67-509 and 75-67-511 have been satisfied. If the commissioner 213 214 finds that the qualifications have been satisfied and, if he 215 approves the documents so filed by the applicant, he shall issue 216 to the applicant a license to engage in the business of check cashing in this state. 217

(2) The license shall be kept conspicuously posted in theplace of business of the licensee.

220 SECTION 8. Section 75-67-515, Mississippi Code of 1972, is 221 reenacted and amended as follows:

222 75-67-515. (1) The department may adopt reasonable
223 administrative regulations, not inconsistent with law, for the
224 enforcement of <u>this article</u>.

225 (2) To assure compliance with the provisions of this 226 article, the department may examine the books and records of any licensee without notice during normal business hours. 227 The 228 commissioner may charge the licensee an examination fee in an amount not less than Two Hundred Dollars (\$200.00) nor more than 229 Three Hundred Dollars (\$300.00) per examination of each office or 230 231 location within the State of Mississippi plus any actual expenses incurred while examining the licensee's records or books that are 232 located outside the State of Mississippi. However, in no event 233 shall a licensee be examined more than once in a two-year period 234 235 unless for cause shown based upon consumer complaint and/or other

236 <u>exigent reasons as determined by the commissioner.</u>

(3) Each licensee shall keep and use in its business any
books, accounts and records the department may require to carry
into effect the provisions of <u>this article</u> and the administrative
regulations issued under <u>this article</u>. Every licensee shall
preserve the books, accounts and records of its business for at
least two (2) years.

(4) Any fee charged by a licensee for cashing a check shall
be posted conspicuously to the bearer of the check before cashing
the check, and the fee shall be a service fee and not interest.

(5) Before a licensee deposits with any bank or other depository institution a check cashed by the licensee, the check shall be endorsed with the actual name under which the licensee is doing business.

(6) All personal checks cashed for a customer by a licensee
shall be dated on the actual date the cash is tendered to the
customer.

(7) No licensee shall cash a check payable to a payee unless the licensee has previously obtained appropriate identification of the payee clearly indicating the authority of the person cashing the check, draft or money order on behalf of the payee.

257 (8) No licensee shall indicate through advertising, signs, 258 billboards or otherwise that checks may be cashed without 259 identification of the bearer of the check; and any person seeking 260 to cash a check shall be required to submit reasonable 261 identification as prescribed by the department. The provisions of this subsection shall not prohibit a licensee from cashing a check 262 simultaneously with the verification and establishment of the 263 264 identity of the presenter by means other than presentation of 265 identification.

(9) Within five (5) business days after being advised by the
payor financial institution that a check has been altered, forged,
stolen, obtained through fraudulent or illegal means, negotiated

without proper legal authority or represents the proceeds of illegal activity, the licensee shall notify the department and the district attorney for the judicial district in which the check was received. If a check is returned to the licensee by the payor financial institution for any of these reasons, the licensee may not release the check without consent of the district attorney or other investigating law enforcement authority.

276 (10) If a check is returned to a licensee from a payor 277 financial institution because there are insufficient funds in or 278 on deposit with the financial institution to pay the check, the licensee or any other person on behalf of the licensee shall not 279 280 institute or initiate any criminal prosecution against the maker 281 or drawer of the personal check with the intent and purpose of aiding in the collection of or enforcing the payment of the amount 282 owed to the check casher by the maker or drawer of the check. 283

284 SECTION 9. Section 75-67-517, Mississippi Code of 1972, is 285 reenacted and amended as follows:

75-67-517. Notwithstanding any other provision of law, no check cashing business licensed under <u>this article</u> shall directly or indirectly charge or collect fees *** * *** for check cashing services in excess of the following:

(a) Three percent (3%) of the face amount of the check or Five Dollars (\$5.00), whichever is greater, for checks issued by the federal government, state government, or any agency of the state or agency of the state or federal government, or any county or municipality of this state.

(b) Ten percent (10%) of the face amount of the check
or Five Dollars (\$5.00), whichever is greater, for personal
checks.

(c) Five percent (5%) of the face amount of the check
or Five Dollars (\$5.00), whichever is greater, for all other
checks, or for money orders.

301 A licensee may not advance monies on the security of any

302 personal check unless the presenter attests that the check being 303 presented is drawn on a legitimate, open and active account. 304 Except as provided by Section 75-67-519, any licensee who cashes a 305 check for a fee shall deposit the check not later than three (3) 306 business days from the date the check is cashed.

307 SECTION 10. Section 75-67-519, Mississippi Code of 1972, is 308 reenacted and amended as follows:

309 75-67-519. (1) A licensee may defer the deposit of a 310 personal check cashed for a customer for up to thirty (30) days 311 under the provisions of this section.

312 (2) The face amount of any delayed deposit check cashed
313 under the provisions of this section shall not exceed Four Hundred
314 Dollars (\$400.00). Each customer is limited to a maximum amount
315 of Four Hundred Dollars (\$400.00) at any time.

(3) Each delayed deposit check cashed by a licensee shall be 316 317 documented by a written agreement that has been signed by the 318 customer and the licensee. The written agreement shall contain a statement of the total amount of any fees charged, expressed as a 319 320 dollar amount and as an annual percentage rate. The written agreement shall authorize the licensee to defer deposit of the 321 322 personal check until a specific date not later than thirty (30) 323 days from the date the check is cashed.

324 (4) A licensee shall not directly or indirectly charge any
325 fee or other consideration for cashing a delayed deposit check in
326 excess of eighteen percent (18%) of the face amount of the check.

327 (5) No check cashed under the provisions of this section 328 shall be repaid by the proceeds of another check cashed by the 329 same licensee or any affiliate of the licensee. A licensee shall 330 not * * renew or otherwise extend any delayed deposit check.

331 (6) A licensee shall not offer coupon redemption, catalog
 332 sales or other similar inducements as part of a delay deposit
 333 transaction.

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(7) A licensee shall not charge a late fee or collection fee

335 <u>on any deferred deposit transaction.</u>

Section 75-67-521, Mississippi Code of 1972, is 336 SECTION 11. 337 reenacted and amended as follows: 75-67-521. (1) The commissioner may, after notice and 338 339 hearing, suspend or revoke a license if he finds that: 340 The licensee, either knowingly, or without the (a) exercise of due care to prevent the same, has violated any 341 provision of this article; 342 (b) Any fact or condition exists which, if it had 343 344 existed or had been known to exist at the time of the original application for the license, clearly would have justified the 345 346 commissioner in refusing the license; (c) The licensee has aided, abetted or conspired with 347 an individual or person to circumvent or violate the requirement 348 of this article; 349 350 (d) The licensee, or a legal or beneficial owner of the 351 license, has been convicted of a felony, or has been convicted of a misdemeanor that the commissioner finds directly relates to the 352 353 duties and responsibilities of the business of check cashing. (2) 354 The commissioner may conditionally license or place on 355 probation a person whose license has been suspended or may 356 reprimand a licensee for a violation of this article. 357 (3) The manner of giving notice and conducting a hearing as 358 required by subsection (1) of this section shall be performed in accordance with procedures prescribed by the commissioner in rules 359 360 or regulations adopted under Mississippi Administrative Procedures 361 Law, Section 25-43-1 et seq. (4) Any licensee may surrender any license by delivering it 362 363 to the commissioner with written notice of its surrender, but that

365 liability for acts committed prior thereto.

366 (5) The commissioner may reinstate suspended licenses or367 issue new licenses to a person whose license or licenses have been

surrender shall not affect the licensee's civil or criminal

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368 revoked if no fact or condition then exists which clearly would 369 have justified the commissioner in refusing originally to issue a 370 license under <u>this article</u>.

371 (6) The appropriate local law enforcement agency shall be 372 notified of any licensee who has his license suspended or revoked 373 as provided by <u>this article</u>.

374 (7) The commissioner shall enforce the provisions of this375 section.

376 SECTION 12. Section 75-67-523, Mississippi Code of 1972, is 377 reenacted and amended as follows:

75-67-523. The commissioner, or his duly authorized 378 379 representative, for the purpose of discovering violations of this article and for the purpose of determining whether persons are 380 subject to the provisions of this article, may examine persons 381 382 licensed under this article and persons reasonably suspected by 383 the commissioner of conducting business which requires a license 384 under this article, including all relevant books, records and papers employed by those persons in the transaction of their 385 386 business, and may summon witnesses and examine them under oath concerning matters relating to the business of those persons, or 387 388 such other matters as may be relevant to the discovery of violations of this article, including without limiting the conduct 389 390 of business without a license as required under this article. 391 SECTION 13. Section 75-67-525, Mississippi Code of 1972, is

392 reenacted and amended as follows:

393 75-67-525. Any person who engages in the business of check 394 cashing without first securing a license prescribed by <u>this</u> 395 <u>article</u> shall be guilty of a misdemeanor and upon conviction 396 thereof, shall be punishable by a fine not in excess of One 397 Thousand Dollars (\$1,000.00) or by confinement in the county jail 398 for not more than one (1) year, or both.

399 SECTION 14. Section 75-67-527, Mississippi Code of 1972, is
400 reenacted and amended as follows:

401 75-67-527. (1) In addition to any other penalty which may 402 be applicable, any licensee or employee who willfully violates any 403 provision of <u>this article</u>, or who willfully makes a false entry in 404 any record specifically required by <u>this article</u>, shall be guilty 405 of a misdemeanor and upon conviction thereof, shall be punishable 406 by a fine not in excess of One Thousand Dollars (\$1,000.00) per 407 violation or false entry.

408 (2) Compliance with the criminal provisions of <u>this article</u> 409 shall be enforced by the appropriate law enforcement agency, which 410 may exercise for that purpose any authority conferred upon the 411 agency by law.

(3) When the commissioner has reasonable cause to believe 412 413 that a person is violating any provision of this article, the 414 commissioner, in addition to and without prejudice to the 415 authority provided elsewhere in this article, may enter an order 416 requiring the person to stop or to refrain from the violation. 417 The commissioner may sue in any circuit court of the state having jurisdiction and venue to enjoin the person from engaging in or 418 419 continuing the violation or from doing any act in furtherance of In such an action, the court may enter an order or 420 the violation. 421 judgment awarding a preliminary or permanent injunction.

422 (4) The commissioner may impose a civil penalty against any 423 licensee adjudged by the commissioner to be in violation of the 424 provisions of <u>this article</u>. The civil penalty shall not exceed 425 Five Hundred Dollars (\$500.00) per violation and shall be 426 deposited into the Department of Banking and Consumer Finance, 427 "Consumer Finance Fund."

428 (5) Any licensee convicted in the manner provided in <u>this</u> 429 <u>article</u> shall forfeit the surety bond or deposit required in 430 Section 75-67-509(c) * * * and the amount of the bond or deposit 431 shall be credited to the budget of the state or local agency which 432 directly participated in the prosecution of the licensee, for the 433 specific purpose of increasing law enforcement resources for that

434 specific state or local agency. The bond or deposit shall be used 435 to augment existing state and local law enforcement budgets and 436 not to supplant them.

437 SECTION 15. Section 75-67-529, Mississippi Code of 1972, is 438 reenacted and amended as follows:

439 75-67-529. The provisions of <u>this article</u> are severable. If
440 any part of <u>this article</u> is declared invalid or unconstitutional,
441 that declaration shall not affect the parts which remain.

442 SECTION 16. Section 75-67-531, Mississippi Code of 1972, is 443 reenacted and amended as follows:

444 75-67-531. Check cashers operating check cashing locations 445 in business as of July 1, 1998, shall have until September 30, 446 1998, to apply for a license under <u>this article</u>, and upon the 447 approval of the application, the commissioner shall grant a 448 license under <u>this article</u>.

449 SECTION 17. Section 75-67-533, Mississippi Code of 1972, is 450 reenacted and amended as follows:

451 75-67-533. The commissioner shall develop and provide any
452 necessary forms to carry out the provisions of <u>this article</u>.

453 SECTION 18. Section 75-67-535, Mississippi Code of 1972, is 454 reenacted and amended as follows:

455 75-67-535. Municipalities in this state may enact ordinances 456 which are in compliance with, but not more restrictive than, the 457 provisions of <u>this article</u>. Any existing or future order, 458 ordinance or regulation which conflicts with this provision shall 459 be null and void.

460 SECTION 19. Section 75-67-537, Mississippi Code of 1972, is 461 reenacted and amended as follows:

462 75-67-537. The commissioner may employ the necessary 463 full-time employees above the number of permanent full-time 464 employees authorized for the department for fiscal year 1999, to 465 carry out and enforce the provisions of <u>this article</u>. The 466 commissioner may also expend the necessary funds to equip and

467 provide necessary travel expenses for those employees.

468 SECTION 20. Section 75-67-539, Mississippi Code of 1972, is 469 amended as follows:

470 75-67-539. * * * Sections 75-67-501 through 75-67-539 shall
471 stand repealed <u>on</u> July 1, <u>2001</u>.

472 SECTION 21. This act shall take effect and be in force from 473 and after June 30, 1999.